| REPORT TO:         | Scrutiny & Overview Committee                          |
|--------------------|--|
|                    | 7 <sup>th</sup> September 2021                         |
| SUBJECT:           | <b>REPORT IN THE PUBLIC INTEREST – QUARTER 2</b>       |
|                    | UPDATE   |
| LEAD OFFICER:      | Asmat Hussain, Interim Executive Director of Resources |
|                    | and Monitoring Officer                                 |
| CABINET MEMBER:    | Cllr Hamida Ali, Leader of the Council                 |
|                    |  |
| PERSON LEADING AT  | All  |
| SCRUTINY COMMITTEE |  |
| MEETING:           |  |
|                    |  |
| PUBLIC/EXEMPT:     | Public   |
|                    |  |

## **COUNCIL PRIORITIES 2020-2024**

This covering report provides an overview of the work that has been progressed to achieve the recommendations as set out in the Report in the Public Interest. It focuses on the actions that have been progressed since the update that went to Cabinet on the 7th June 2021.

The Action Plan for the Report in the Public Interest has been incorporated into the Croydon Renewal Plans and represents one of the 11 programmes of work being delivered.

The action plan covers a wide range of areas including financial management, governance, staff training, assets and budget development all of which are core elements of any strategy to ensure services are delivered in a responsive manner with a focus on value for money for our residents.

| ORIGIN OF ITEM:             | Reviewing the progress made in delivering the recommendations in the Report in the Public Interest is one of the key roles identified for the Committee in 2021-22.  |
|-----------------------------|--|
| BRIEF FOR THE<br>COMMITTEE: | The Committee is asked to review the second quarterly<br>update, including the outcomes of the initial internal audit,<br>on the work to achieve the recommendations set out in<br>the Report in the Public Interest with a view to satisfying<br>itself that the actions still to be delivered remain on track. |

## 1. EXECUTIVE SUMMARY

1.1 On 23<sup>rd</sup> October 2020 the Council's external auditor, Grant Thornton, issued a Report in the Public Interest (RIPI) concerning the Council's financial position and related governance arrangements. In line with the statutory framework for the RIPI, the Council held an Extraordinary Council meeting on 19<sup>th</sup> November 2020 to discuss the report and the proposed action plan to address it.

- 1.2 The April 12<sup>th</sup> update, approved by Cabinet, provided a comprehensive progress update across all recommendations and also agreed the refreshed RIPI Action Plan having incorporated views from both the Scrutiny and Overview Committee (SOC) and General Purposes and Audit Committee (GPAC). This was then updated with the first quarterly update which went to Cabinet on the 7<sup>th</sup> June, GPAC on the 10<sup>th</sup> June and SOC on the 15<sup>th</sup> June. This report noted that the Council had completed 55/99 actions in the RIPI Action Plan and provided progress updates against all remaining actions.
- 1.3 This covering report represents the second quarterly update on the RIPI response based on activity this financial year. It focuses on actions that were set to be complete by close of June, July and August 2021, as well as updating against actions set to be delivered by the end of September 2021.
- 1.4 Section 5 of this report provides feedback on the outcome of the Internal Audit to date focusing on the 35 actions marked complete in the April 12<sup>th</sup> Cabinet report. It notes where some concerns have been identified in that round of reporting and outlines the mitigating actions that are being undertaken to resolve these.

# 2. REPORT IN THE PUBLIC INTEREST – QUARTER 2 UPDATE

## 3. HIGH-LEVEL UPDATE ON THE ACTION PLAN

3.1 Statistics on the number of actions complete and outstanding are below. Full detail can be seen in appendix 1.

| Number of<br>actions | Number of<br>actions<br>completed | Number of actions<br>outstanding |
|----------------------|-----------------------------------|----------------------------------|
| 99                   | 62                                | 37                               |

3.2 The Council has delivered 62 actions to date with 10 completed since the June 7th Cabinet Quarter 1 Update. Progress updates have been provided against a further 33 actions. The Council has re-opened 3 actions (see 3.6 section 5)

- 3.3 The Action Plan recognises that not every action can be marked "complete" and left. In some cases, actions will need to be embedded into business as usual (BAU) processes before being marked complete. Additionally, a number of the actions are representative of aspects of systemic and cultural shifts that will need to be continued going forward to embed sustained positive change and good practice. Some of these actions will remain open as the Council acknowledges that achieving the desired outcome will be a long-term process (e.g. co-creating a working environment that respects and values all our staff and take positive action to ensure that this is the case" LBC 4 IV). The Council is therefore committed to providing updates in further quarterly reports against these.
- 3.5 A further 2 actions are set to be finalised by the end of September. Progress updates are provided against all of these and all other outstanding actions in Appendix 1.
- 3.6 On review, recommendation LBC 2 ii has been re-opened as whilst progress was made the full review and connected training stated in the action has not yet been fully delivered.
- 3.7 The Council recognises it must continue to push to deliver and progress the 37 outstanding actions to ensure momentum is not lost and that the Council's response to the RIPI achieves the critical organisational change necessary.
- 3.8 The table below sets out the actions identified as high priority by the external auditor with a RAG rating.

| High Priority Action          | Actions<br>Completed/Total<br>Actions                          | Rag  |
|-------------------------------|--|--|
| R1a Children's<br>Social Care | 5/5  |  |
|                               | Marked complete in<br>7 <sup>th</sup> June Quarter 1<br>Update |  |
|                               | 9/9  | The substanding estion on training   |
| R1b Adult Social<br>Care      | (was 8/9 per Q1<br>Update)                                     | The outstanding action on training<br>on the ASC Budget has now been<br>completed. This was handled via a<br>briefing to Members of the Health |

|  |  | & Social Care Sub-Committee in June 2021.   |
|--|--|---|
| R2 Adequacy of<br>Council Reserves             | 2/4  | The aspects of this<br>recommendation as set by the<br>External Auditor have been<br>completed.   |
|  |  | The 2 outstanding actions relate to<br>Member training and assuring<br>SOC on budget delivery. These<br>have both been progressed with<br>updates promised in future<br>quarterly reports.                      |
| R3 Use of<br>Transformation<br>Funding         | 1/2  | The aspects of this<br>recommendation as set by the<br>External Auditor have been<br>completed.   |
|  |  | The outstanding action relates to<br>the offer and delivery of training to<br>members. A training offer has<br>been approved by the Member &<br>Learning Development Committee<br>on the 13 <sup>th</sup> July. |
| R9 Budget<br>Challenge/Rigour                  | 5/5 – Marked<br>complete in 12 <sup>th</sup><br>April Update |   |
| R12 Revolving<br>Investment Fund               | 3/3 – Marked<br>complete in 12 <sup>th</sup><br>April Update |   |
| R14 Treasury<br>Management                     | 2/2– Marked<br>complete in 12 <sup>th</sup><br>April Update  |   |
| R18 Ongoing<br>investment in Brick by<br>Brick | 1/1– Marked<br>complete in 12 <sup>th</sup><br>April Update  |   |

| P20 Covernance of              |  |  |
|--------------------------------|--|--|
| R20 Governance of subsidiaries | 4/9<br>(was 0/9 in June<br>Quarter 1 Update) | Following Cabinet approval of the<br>July 26 <sup>th</sup> "Governance of Croydon<br>Council Companies" Paper, The<br>Croydon Companies' Supervision<br>and Monitoring Panel (CCSMP)<br>has been set up. Its role is to<br>ensure the Council's strategic and<br>good governance objectives are<br>met across the Council's<br>subsidiaries.<br>Through the introduction of this<br>Panel, several actions have been<br>completed that relate to ensuring<br>good governance mechanisms to<br>monitor and regulate the handling<br>of Council companies have been<br>introduced. The group will<br>continue to deliver against these<br>actions as BAU.<br>The outstanding actions related to<br>constitutional changes and training<br>have been progressed, details of<br>which can be seen in Appendix 1<br>and in section 4 below. |

3.9 To ensure alignment with the wider Croydon Renewal Plan activities the following criteria were utilised as developed by the PMO Steering Group.

Rag Definitions used: Green - no known challenges to delivery Amber – Challenges to delivery identified with mitigations in place/planned Red - Challenges to delivery identified with no resolution identified

# 4. KEY MILESTONES ACHIEVED THIS UPDATE

4.1 A comprehensive summary of actions taken to date across all recommendations is contained within the refreshed action plan in appendix 1. This section provides some additional information on key achievements delivered since the Quarter 1 Update in June.

- 4.2 At the July 26<sup>th</sup> Cabinet, recommendations were given on the Governance of Croydon's Companies. These recommendations were informed by the actions of a working group who had engaged with relevant officers and directors of company boards. It was agreed by Cabinet to introduce the CCSMP to ensure the Council's strategic and good governance objectives and values are met across the Council's subsidiaries. Alongside the Panel itself, approval was given for an attached Terms of Reference to inform the running of the group and embed principles of good governance. In doing so, the Council has put in place appropriate governance mechanisms to achieve the remaining outstanding actions as set out in Recommendation 20, including a provisional process to bring regular updates to Cabinet.
- 4.3 The Council has been working with the Centre for Governance and Scrutiny to develop new ways of working for scrutiny in response to the Scrutiny Improvement Review and recommendations relating to scrutiny in the RIPI. On 7<sup>th</sup> September, the SOC is set to agree new systems to bring focus and prioritisation to their work. This approach will be supported by member and officer training and a more targeted system for sharing information with councillors.
- 4.4 An outline training programme for all members was approved by the Members Learning & Development Panel on July 13<sup>th</sup> 2021. In developing this programme the Council considered the RIPI Action Plan to ensure all topics were included. Work is now being progressed to properly schedule and develop the training sessions with the view of delivery by March 2022 for all outstanding items. Work is also underway to plan a full induction training programme for Members elected in May 2022.
- 4.5 Alongside embedding the Guardians Programme detailed in the previous update, the Council has implemented a series of monthly Tea Talks to provide staff a means to share experiences and discuss sensitive issues in a safe space. Following the conference and additional staff roadshows held Spring 2021, further engagement events with staff are expected for Autumn 2021 to provide an update on the Croydon Renewal Plan and underline and continue to promote positive systemic and cultural changes. The Council is committed to creating a positive culture for all and continues to recognise it will take time to build staff trust and confidence.
- 4.6 At July 12<sup>th</sup> Cabinet, recommendations were approved to reject a purchase offer for Brick by Brick (BBB) and agree a modified build out scenario of 23 sites. Alongside this, important governance arrangements were agreed to ensure the Council maintains clear oversight of progress made. The Council will receive updates on BBB's financial position, sales, contractual issues and

other relevant matters monthly. Summary updates on these will go to Cabinet on a quarterly basis with the first scheduled provisionally for November 2021.

## 5. PROGRESS UPDATE ON INTERNAL AUDIT

- 5.1 To provide additional assurance on the delivery of the RIPI Action Plan as reported, Internal Audit was requested to review completed actions to confirm these had been actioned as reported and that, where appropriate, these now formed part of the Council's governance framework (appendix 2). For the initial review, the 35 actions marked complete as at the 12<sup>th</sup> April 2021 Cabinet report, were reviewed.
- 5.2 Internal Audit assurance was obtained through a combination of corroborative enquiry, examination of relevant documents (including meeting minutes) and interrogation of computer applications.
- 5.3 Internal Audit have confirmed that all reported completed actions were complete and where appropriate, these now formed part of the Council's governance framework, except for:
  - 3 actions, which although significantly progressed were not fully actioned
  - 1 action, which was still in progress.
- 5.4 Detail of the actions not fully completed can be seen in Appendix 2. Where relevant, scheduling on the Forward Plan has now taken place to ensure items go to all meetings as required. These items have been left marked as complete. 2 actions (13ii and 11iv) have been re-opened to allow for future updates.
- 5.4 Following their review, Internal Audit have noted that the high priority actions marked complete have been delivered as stated with no further comment or amendments suggested.
- 5.5 Internal Audit will continue to review evidence of progress captured in the RIPI action plan to give reasonable assurance that actions have been completed as expected and communicated. The RIPI Quarter 3 Update is aiming to share Internal Audit findings for actions marked complete as of this Quarter 2 Update.

## 6. FUTURE UPDATES ON THE REPORT IN THE PUBLIC INTEREST

6.1 The RIPI action plan has been incorporated into the wider Croydon Renewal Plan and forms 1 of the 11 programmes of work aiming to support the Council's financial recovery, improve governance arrangements and drive operational improvement. The Croydon Renewal Plan currently consists of nearly 400 recommendations which are to be delivered within the next 4-5 years.

- 6.2 Per the action plan (appendix 1), quarterly RIPI updates are to be provided to GPAC, SOC, Council and Cabinet. This update will be presented directly to SOC on the 7<sup>th</sup> September, GPAC on the 16<sup>th</sup> September, Cabinet on the 18<sup>th</sup> October and Full Council on the 13<sup>th</sup> December.
- 6.3 The dates for the remaining updates this financial year are in the table shown below

| RIPI Update<br>Report | SOC                      | Cabinet Date             | Full Council             | GPAC                  |
|-----------------------|--------------------------|--------------------------|--------------------------|-----------------------|
| Q.3 Update            | 8 <sup>th</sup> February | 24 <sup>th</sup> January | 31 <sup>st</sup> January | 3 <sup>rd</sup> Feb   |
| Q.4 Update            | 29 <sup>th</sup> March   | 21 <sup>st</sup> March   | 28 <sup>th</sup> March   | 3 <sup>rd</sup> March |

6.4 The previous Quarter 1 Update referred to the intention to review the RIPI's reporting to minimise duplication across the 4 meetings. Following review, it has been determined to continue reporting across GPAC, SOC, Cabinet and Full Council to ensure that all Members have opportunity to be briefed on the Council's RIPI Action Plan delivery progress and provide a chance for all Members to query the updates provided.

## 7. CONSULTATION

7.1 The action plan has been previously reviewed by both GPAC and the SOC who made recommendations to enhance what was being progressed. These changes were approved by Cabinet on 12<sup>th</sup> April 2021. Services have been directly engaged with to ensure updates were recorded accurately and contained the most up to date information.

| CONTACT OFFICER:           | Henry Butt, Strategic Support Officer to the CEO, 14767              |
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| APPENDICES TO THIS REPORT: | Appendix 1 – RIPI Action Plan<br>Appendix 2 – Internal Audit Results |
| BACKGROUND DOCUMENTS:      | None   |